

## Message Text

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PAGE 01 STATE 040523  
ORIGIN NODS-00

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FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW IMMEDIATE

S E C R E T STATE 040523

NODIS

CHEROKEE FOR CHARGE

E.O. 11652: XGDS-1

TAGS: UR, US

SUBJECT: MEETING WITH DOBRYNIN

1. I MET WITH AMBASSADOR DOBRYNIN ON FEBRUARY 14. THE  
FOLLOWING SUBJECTS WERE COVERED.

2. MIDDLE EAST. I BRIEFED HIM ON THE SADAT VISIT, THE  
FORTHCOMING DAYAN VISIT, AND ATHERTON'S RETURN TO THE AREA.  
DOBRYNIN'S QUESTIONS CONCERNED THE FAMILIAR PROBLEMS OF  
PALESTINIAN REPRESENTATION, INTERIM ARRANGEMENTS FOR GAZA  
AND THE WEST BANK, AND THE POSSIBILITIES FOR CONDUCTING THE  
ENLARGED DISCUSSIONS WITH THE JORDANIANS AND THE PALESTINIAN  
REPRESENTATIVES WITHIN A GENEVA FRAMEWORK. I GAVE HIM AD-  
VANCE NOTICE OF OUR ANNOUNCEMENT CONCERNING THE SALE OF AIR-  
CRAFT TO ISRAEL, EGYPT AND SAUDI ARABIA.

3. THE HORN. I STRESSED OUR MOUNTING CONCERN, AND THE  
URGENCY OF MOVING TOWARD A SETTLEMENT PROMPTLY. I TOLD HIM  
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WE HAD ASKED AMBASSADOR YOUNG TO TALK WITH TROYANOVSKY  
ABOUT OUR BELIEF THAT THE TIME HAD COME TO SEEK ACTION IN  
THE UN SECURITY COUNCIL, IF POSSIBLE ON THE INITIATIVE OF  
NIGERIA OR GABON. HE ASKED WHAT RESULTS WE EXPECTED FROM A  
SECURITY COUNCIL DISCUSSION, AND I LISTED THE FOLLOWING  
OBJECTIVES IN REPLY: CEASEFIRE; RECOGNITION OF INTERNA-

TIONAL BOUNDARIES; WITHDRAWAL OF THE SOMALIES FROM THE OGADEN; WITHDRAWAL OF ALL FOREIGN TROOPS, INCLUDING SOVIET AND CUBAN, FROM ETHIOPIA AND SOMALIA; AND THE BEGINNING OF STEPS LEADING TOWARD A NEGOTIATED SOLUTION. I EMPHASIZED THE IMPORTANCE OF A FIRM COMMITMENT THAT THE ETHIOPIANS AND CUBANS WOULD NOT CROSS INTO SOMALI TERRITORY AND THE SERIOUS CONSEQUENCES THAT WOULD FOLLOW IF THEY DID. HE REPEATED THE ASSURANCES OF THE ETHIOPIANS ON THIS POINT, AND ADDED THAT RAUL CASTRO HAD ALSO MADE IT CLEAR DURING HIS VISIT TO MOSCOW THAT THE CUBAN FORCES HAD NO INTENTION OF MOVING INTO SOMALI TERRITORY. HE SAID HE WOULD TRANSMIT OUR MESSAGE TO MOSCOW, AND COULD NOT ANTICIPATE WHAT ITS REACTION WOULD BE TO THE SECURITY COUNCIL MOVE, BUT HE POINTED OUT THAT IT HAD BEEN NEGATIVE UP TO THIS POINT AND HAD INSISTED UPON THE PRIOR SOMALI WITHDRAWAL AS A PREREQUISITE TO NEGOTIATIONS. HE VENTURED HIS OWN OPINION THAT A DECLARATION OF SOMALI INTENTION TO WITHDRAW MIGHT SUFFICE TO START THE PROCESS, IF IT WERE GIVEN WITHOUT CONDITIONS, AND WERE TO BE COMPLETED WITHIN A DEFINITE TIME PERIOD, SUCH AS TWO WEEKS. IN THE COURSE OF OUR DISCUSSION, HE DID NOT DISPUTE THE ASSERTION THAT THE CUBANS WERE PARTICIPATING IN THE FIGHTING, BUT HE INSISTED THAT SOVIET PERSONNEL WERE NOT DOING SO.

4. BELGRADE CSCE. I EXPRESSED OUR CONCERN THAT VORONTSOV HAD NOT NEGOTIATED SERIOUSLY ON THE NEUTRAL/NON-ALIGNED  
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DRAFT. IN REPLY, DOBRYNIN SAID MOSCOW WAS DETERMINED NOT TO LET THE BELGRADE MEETING PRODUCE A NEW PEG FOR FUTURE "POLITICAL WARFARE" AGAINST THE SOVIET UNION ON HUMAN RIGHTS ISSUES. IT WOULD, HE SAID, PREFER A SIMPLE COMMUNIQUE REFERRING TO THE TIME AND PLACE OF THE NEXT MEETING.

5. SALT. DOBRYNIN REFERRED TO THE RECENT PRAVDA EDITORIAL ON SALT. HE SAID IT WAS NOT INTENDED TO BE AN ATTACK ON THE US ADMINISTRATION, BUT ON THOSE WHO HAD BEEN OPPOSING A SALT AGREEMENT. HE ASKED AGAIN FOR ASSURANCES OF OUR DETERMINATION TO MOVE TOWARD NEGOTIATION OF THE TREATY AND RATIFICATION WITHOUT DELAY, AND I REAFFIRMED THE PRESIDENT'S POSITION ON THIS MATTER. HE POINTED OUT THAT ONE OF THE CONCERNS REFLECTED IN THE EDITORIAL WAS THAT THE PROVISION AGAINST NEW SYSTEMS WOULD WORK UNFAIRLY AGAINST THE SOVIET UNION IF IT PERMITTED US TO BUILD NEW ELEMENTS OF THE TRIAD BUT DID NOT ALLOW THEM TO BUILD THE SINGLE WARHEAD LANDBASED MISSILE SYSTEM THEY HAD PROJECTED IN RESPONSE TO MY QUESTION ABOUT DISPARITIES BETWEEN THE EDITORIAL AND SOME POSITIONS TAKEN BY THE SOVIET DELEGATION AT GENEVA, IT BECAME CLEAR THAT THERE IS A MISUNDER-

STANDING, AT LEAST IN HIS MIND, WHETHER GROMYKO ASSENTED  
TO THE PROVISION REGARDING GLCM AND SLCM TESTING. HE  
PROMISED TO CHECK ON THIS POINT AND REPORT BACK. VANCE

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## Message Attributes

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**Copy:** SINGLE  
**Draft Date:** 15 feb 1978  
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**Decaption Note:**  
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**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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**Status:** NATIVE  
**Subject:** MEETING WITH DOBRYNIN  
**TAGS:** PBOR, PARM, XF, XA, CU, ET, SO, UR, US  
**To:** MOSCOW  
**Type:** TE  
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